

1 **A Measure to Detect Between-Candidate Relative Inequality Generated by**
2 **Optical Scan Counters: An Analysis of the 2012 Presidential Election Data in**
3 **South Korea**

4

5 **HeeKyung Chun**, Department of Epidemiology, Georgia Southern University, PO Box 8015, Statesboro,
6 USA.1-513-410-1608 hchun@georgiasouthern.edu

7

8 **Pierre-Jerome Bergeron**, Department of Mathematics and Statistics, University of Ottawa, Canada.
9 pierrejerome@gmail.com

10

11 **HyunSeung Kim**, Project BOO Inc. 268 Chungjeongro 3rd St., Seodaemungu, Seoul, South Korea.82-10-
12 3096-3628 n2mart@gmail.com

13

14 **OuJoon Kim**, Project BOO Inc. 268 Chungjeongro 3rd St., Seodaemungu, Seoul, South Korea. 82-10-5218-
15 3395 oujoon.k@gmail.com

16

17 **Hwashin Hyun Shin***, Department of Mathematics and Statistics, Queen's University, 48 University Ave.
18 Kingston, ON. Canada, K7L 3N6. 1-613-741-0117 hhshin@mast.queensu.ca

19

20 *Corresponding author

21 Department of Mathematics and Statistics, Queen's University,

22 48 University Ave. Kingston, ON.

23 Canada, K7L 3N6

24 613-741-0117

25 Email: hhshin@mast.queensu.ca

26 **1. Introduction and Motivation**

27 Many countries use electronic voting systems and such systems have shown result-changing
28 errors through problems with software, hardware and procedures [1,14]. Appel, the Princeton
29 group and others in cybersecurity and statistics have insisted that scanners and tally software are
30 programmable and thus can be hacked [1,14]. Researchers discovered that the scanners had been
31 misprogrammed or miscalibrated in some places [1,8,9,14]. Post-election vote-tabulation audits
32 raised statistical issues [1,8,9]. The Monte Carlo simulation of Kobak et al. [9] confirmed high
33 statistical significance of the observed phenomenon and its human-made nature.

34 For fast vote counting in elections optical scan (op-scan) counters in particular have been
35 used to read, sort and count marked paper ballots. There are still manipulation issues that prevent
36 op-scan counters from being an effective voting system: op-scan counters are known to be
37 vulnerable to internal or external manipulations [1,15]. Limited studies have reported how
38 electronic vote counting system can corrupt voting results.

39 According to the National Election Commission (NEC) of South Korea, presidential election
40 in South Korea has used the op-scan counters for marked paper ballots since 2002 [5,10]. The
41 op-scan counters first sort out the paper ballots into two groups: **classified** (sorted to each
42 candidate by the op-scanners) versus **unclassified** (unsorted first by the op-scanners but sorted
43 later manually by counting officials which include of government officials, teachers,
44 commissioners, etc. [11]). Since the op-scan counters are the main tools for vote counting, it is
45 necessary to examine the unclassified against classified for a post-election investigation on their
46 proper operations.

47 The 18th presidential election in South Korea in 2012, which was a close election with 52%
48 versus 48% for the top two candidates, used the op-scan counters, producing classified (96% of
49 total votes) and unclassified ballots (4% of total votes). Focusing on the top two candidates
50 (hereafter), we noticed a between-candidate relative inequality in the two groups. Candidate 1
51 from the incumbent party won the vote counts among the classified votes in 161 districts (64%)
52 and won the unclassified vote counts in 208 districts (83%).

53 We compared vote ratios in each districts using a relative ratio K , defined in section 2.2.
54 Intuitively, if valid ballots have an equal chance of being unclassified by the op-scan counters
55 regardless of candidates, the K -value should be close to 1. It turned out however that the K -value
56 was larger than one in 249 districts (99.2%), and thus candidate 1 always obtained relatively
57 higher votes than candidate 2 from the unclassified group. This apparent favor toward candidate
58 1 in the unclassified became the main motivation of this study as this unexpected favor for
59 candidate 1 occurred even in electoral districts where candidate 2 received more votes than
60 candidate 1 among the classified. One of the study purposes is to explain the observed difference
61 between two candidates in terms of the relative ratio K .

62 We set up three study objectives. First, we derive theoretical distributions of the classified
63 and unclassified ballots, and find the theoretical expectation and variance of the proposed
64 relative ratio K (Section 2). Second, we introduce a case study on the 18th presidential election
65 and compare the election results with two previous elections in 2007 and 2002. We then examine
66 the relative ratio K of all districts, construct a national model for the apparent voting pattern, and
67 analyze the impact of the model parameter (K) on winning the election (Section 3). Third, we do
68 a simulation to demonstrate how the national model could be implemented based on the practical
69 process of paper ballot counting by both op-scan counters and counting officials and compare to

70 a systematic op-scan bias (Section 4). We, discuss source of undetectable misdistributions by the
71 op-scan counters, and suggest some bias prevention methods (Section 5). Finally, we conclude
72 with warnings on the op-scan counters in elections.

73

74 **2. Theoretical Distributions of the Classified and Unclassified Ballots**

75 **2.1 Votes sorting process: classified versus unclassified**

76 A picture of the paper ballot with 7 candidates, which was used in the 2012 election, is
77 shown in Figure 1. The ballot seems to be fair, since all candidates have the same area of boxes
78 beside their names (last column in Figure 1) [6]. According to the NEC, the ballot sorting
79 process can be summarized into two stages [11]. In stage 1, the op-scan counters first sort each
80 paper ballot into four categories: candidates 1, 2 and others, and unclassified, which are denoted
81 by P1, M1, Q1, and U, respectively, where Q1 represents votes for the other candidates outside
82 of the top two. When the op-scan counters operate properly, only invalid ballots are expected to
83 be sent to the unclassified. However if the op-scan counters work improperly, classified or
84 unclassified would be mixed with valid and invalid ballots (Figure 2). As the op-scan counters
85 are claimed to be error-free for valid ballots, their misdistribution can happen when they operate
86 by a pre-programmed algorithm as well as random mechanical malfunctions.

87 In stage 2, the second sorting process is conducted by the counting officials, sorting out the
88 unclassified ballots manually into four categories: candidates 1, 2 and others, and **invalid**, which
89 are denoted by P2, M2, Q2, and U2, respectively (Figure 2). These notations will be used in
90 later sections.

91 It should be noted that the unclassified and invalid ballots are different, as not all
92 unclassified ballots are invalid. In fact, about 10% of the unclassified turned out to be invalid in

93 the 2012 election, which indicates 90% of them could be sorted back to candidates by counting
94 officials. Also, while misdistribution in the unclassified can be corrected in stage 2,
95 misdistribution in the classified has little chances to be corrected in this voting system.

96 [Figure 1 here]

97 [Figure 2 here]

98 **2.2 A proposed measure (K) of between-candidate relative inequality**

99 For each district we let K_C , K_U and K denote three ratios, where K_C is a ratio of the two
100 candidates' received vote counts (or rates), candidate 1/candidate 2, from the classified, K_U is
101 that from the unclassified, and K is the relative ratio of the two ratios. Thus K is a function of the
102 classified and unclassified:

$$103 \quad \mathbf{K=K_U/ K_C = (P2/M2)/(P1/M1),}$$

104 using the notations in Figure 2.

105 We now focus on **valid ballots only** (excluding invalid ballots), which are unclassified by
106 the op-scan counters such as P2 and M2 in Figure 2. As long as the paper ballot is designed fairly
107 as shown in Figure 1, those valid ballots unclassified should be generated at random, regardless
108 of candidate. We propose the relative ratio K as a measure of between-candidate relative
109 inequality of their valid ballots unclassified by op-scan counters due to unknown reasons.

110 **2.2.1 Theoretical expectation of K: E[K]=1**

111 If valid ballots are unclassified at random, which is fair, the probability of candidate 1 or 2's
112 valid vote to be sent to the unclassified should be the same, noted $\Pr(U_P)=\Pr(U_M)$. Let $P=P1 +$
113 $P2$ and $M=M1 + M2$, where P and M are constants representing the total received votes of the
114 two candidates, respectively. Since each valid vote will be either classified or unclassified
115 independently, we know $P1$, $P2$, $M1$ and $M2$ all follow binomial distributions as follows:

116 • $P1 \sim B(P, 1-r)$, where B represents a binomial distribution with a probability $r = \Pr(U_P)$.

117 • $P2 \sim B(P, r)$

118 • $M1 \sim B(M, 1-r)$, where $r = \Pr(U_M) = \Pr(U_P)$.

119 • $M2 \sim B(M, r)$

120 It is known that if $X \sim B(n, p)$, $E \left[\frac{1}{X+a} \right] = \int_0^1 t^{a-1} \cdot P_x(t) dt$, where $0 < p < 1$, E represents

121 expectation, and $P_x(t)$ is the probability generating function. We thus have

122 $E \left[\frac{1}{X+1} \right] = \int_0^1 t^0 \cdot (q + pt)^n dt = \frac{1 - q^{n+1}}{(n+1)p}$, where $q = 1 - p$ [2]. If $n \rightarrow \infty$, then $q^n \rightarrow$

123 0 as $0 < q < 1$. Thus $E \left[\frac{1}{X+1} \right] = \frac{1}{(n+1)p} \approx \frac{1}{np}$ as $n \rightarrow \infty$.

124 Also for large X , we see $E \left[\frac{1}{X+1} \right] \approx E \left[\frac{1}{X} \right] \approx \frac{1}{np}$.

125 Applying to the 18th presidential election in 2012, we have

126 $E \left[\frac{1}{P1} \right] = \frac{1}{P(1-r)}$ and $E \left[\frac{1}{M2} \right] = \frac{1}{Mr}$ for large $P1$ and $M2$.

127 Since candidate 1's classified versus unclassified votes are independent from candidate 2's,

128 $E[K] = E \left[\frac{P2/M2}{P1/M1} \right] = E \left[\frac{P2/P1}{M2/M1} \right] = E \left[\frac{P2}{P1} \cdot \frac{M1}{M2} \right] = E \left[\frac{P2}{P1} \right] \cdot E \left[\frac{M1}{M2} \right]$.

129 As P and M are constants, we get

130 $E \left[\frac{P2}{P1} \right] = E \left[\frac{P - P1}{P1} \right] = E \left[\frac{P}{P1} - 1 \right] = N \cdot E \left[\frac{1}{P1} \right] - 1 = \frac{P}{P \cdot (1-r)} - 1 = \frac{r}{(1-r)}$,

131 $E \left[\frac{M1}{M2} \right] = E \left[\frac{M - M2}{M2} \right] = M \cdot E \left[\frac{1}{M2} \right] - 1 = \frac{M}{Mr} - 1 = \frac{1-r}{r}$,

132 $E \left[\frac{P2}{P1} \right] \cdot E \left[\frac{M1}{M2} \right] = \frac{r \cdot (1-r)}{(1-r) \cdot r} = 1$.

133 Therefore $E[K] = 1$.

134 Note that $E[K] = 1$ for any electoral district if its size (number of voters) is large enough to

135 use the asymptotic approach. The difference between the theoretical expectation and observed K -

136 value is an indicator of systematic bias in generation of the unclassified votes of each candidate
 137 and offers a measure of between-candidate relative inequality with respect to the unclassified
 138 ballots. Negligible difference implies negligible bias. Otherwise, one can raise a reasonable
 139 doubt on the accurate and fair operation of op-scan counters.

140 **2.2.2 Variance of K depending on electoral district size**

141 In general, there are no closed-form expressions for $E \left[\frac{1}{(X+1)^a} \right]$ for a binomial variable X
 142 and a constant $a > 1$, but asymptotic results are available. Cribari-Neto et al. [3] suggested an
 143 approximation:

$$144 \quad E \left[\frac{1}{(X+1)^a} \right] = E \left[\frac{1}{(X)^a} \right] = (np)^{-a} + \left(\frac{a-1}{2p} - \frac{a+1}{2} \right) \frac{\Gamma(a+1)}{\Gamma(a)} \frac{1}{n^{a+1}p^a} \text{ for large } X.$$

145 Since $P1 \sim B(P, 1-r)$ and $M2 \sim B(M, r)$, we get

$$146 \quad E \left[\frac{1}{(P1)^2} \right] \cong \frac{1}{(P(1-r))^2} \left(1 + \frac{1}{P(1-r)} - \frac{3}{P} \right),$$

$$147 \quad E \left[\frac{1}{(M2)^2} \right] \cong \frac{1}{(Mr)^2} \left(1 + \frac{1}{Mr} - \frac{3}{M} \right).$$

148 For two independent variables, Y and Z, we have

$$149 \quad \text{Var}(Y) = E[Y^2] - E[Y]^2 \text{ and}$$

$$150 \quad \text{Var}(YZ) = \text{Var}(Y)\text{Var}(Z) + \text{Var}(Y)E[Z]^2 + \text{Var}(Z)E[Y]^2,$$

151 where $\text{Var}(Y)$ is the variance of Y. Applying the above to the K, we get asymptotically

$$152 \quad \text{Var}(K) \cong \frac{(P+M)r(1-r)+1}{PM(r(1-r))^2} \cong \frac{(P+M)}{PMr(1-r)},$$

153 which depends on not only the probability r but also candidates' received votes counts of the
 154 electoral district (or electoral district size). Thus the variance of K will be smaller for larger
 155 electoral districts, which means the observed K-value should be closer to its expectation. This

156 property of the relative ratio K can be applied to any elections where the op-scan counters are
157 used as primary counting tools.

158 **2.2.3 Lognormal Test for K**

159 Note that K has known mean and variance but unknown probability distribution. To test
160 between-candidate relative inequality in the unclassified group, which is a nonrandom
161 association, a simulation study can be used to fit a parametric distribution. Since K is always
162 positive, we considered a lognormal distribution for the K. In other words, it is a testing if an
163 observed K-value is not different from its expectation based on a normal distribution for $\log(K)$
164 instead of K. For the i -th electoral district, K_i has mean 1 and variance V_i , and thus
165 $\log(K_i) \sim N(\mu_i, \Sigma_i)$, where $\mu_i = -\frac{1}{2}\log(1 + V_i)$ and $\Sigma_i = \log(1 + V_i)$. For small V_i , $\mu_i = -\frac{1}{2}V_i$
166 and $\Sigma_i = V_i$, since $\log(1 + V_i) \approx V_i$. This can be applied for the test, as long as the lognormal
167 distribution is a proper fit to K.

168 For the simulation data were generated based on equal rate of being unclassified for two
169 candidates by three factors: (1) size of electoral district from 1,000 to 100,000 by 1000; (2)
170 candidate 1's received vote rate from 0.2 to 0.8 by 0.1; (3) rate of the unclassified group from
171 0.02 to 0.15 by 0.01. There were 5,000 runs for each combination, for which Shapiro-Wilk [13]
172 normality test was applied to $\log(K)$. The results indicate lognormality of K if the size of
173 electoral district $\geq 10,000$, candidate 1's received vote rate ≥ 0.3 , and the rate of the unclassified
174 group ≥ 0.03 . If these conditions are not satisfied, Fisher's exact test can be used on the vote
175 counts directly.

176

177 **3. A Case Study: Analysis of the 18th Presidential Election in 2012**

178 **3.1 Observed differences between classified and unclassified ballots**

179 All election data were obtained from the NEC of South Korea through official request
180 processes [4,12] There were several datasets related to the 18th presidential election including
181 printed tabulations of the voting data transmitted by the op-scan counters and hand-written
182 tabulations prepared by the counting officials. The former was used in this study, from which
183 information on both classified and unclassified ballots were available.

184 Some features of the 18th presidential election outcomes seemed unusual when we compared
185 the voting results between the two groups. An interesting feature was the noticeable differences
186 in the two ratios between the two groups (K_C vs K_U). A good example was found in electoral
187 district Guri in Gyeonggi, which had a total of about 110,000 votes with rate of the unclassified
188 3.3%. While the top two candidates had a very small difference of 0.1%p from the classified
189 (49.9% vs. 49.8%), they showed a quite significant difference of 18.1%p (54.7% vs. 36.6%)
190 from the unclassified, i.e. $K_C=1.00$, $K_U=1.49$ and $K=1.49$, equivalent to $\log(K)=0.40$. Applying
191 the variance of the K in section 2.2.2, the standard deviation (SD) of the K is about 0.034, and
192 thus the observed K -value of 1.49 (or $\log(K) = 0.40$) from this electoral district is extremely
193 unlikely from a lognormal distribution with mean -0.0005 and SD 0.034 ($p\text{-value} < 10^{-12}$).

194 **3.2 Observed differences between three recent presidential elections**

195 Since a stronger favor toward candidate 1 in the unclassified (i.e. $K>1$) was observed
196 consistently from the 18th presidential election, we used previous election data from the 16th and
197 17th presidential elections in 2002 and 2007, where comparable op-scan counters were used.
198 Unfortunately, data availability was limited to only three districts from these previous elections.
199 Following a public election law established in 1994, election results were no longer documented
200 as the elected president's term finished.

201 Table 1 shows differences between the two groups for the three specific districts. The
202 three districts in the 16th and 17th elections showed comparable K_C and K_U , and thus the K -
203 values were close to the theoretical expectation 1 (1.02 and 1.04). For example, district G
204 showed the two candidates earned (36.3% vs. 56.5%) and (33.7% vs. 50.3%) from the classified
205 and unclassified, respectively. Similarly, another district Y showed comparable results from the
206 classified (16.9% vs. 59.6%) and unclassified (17.5% vs. 59.4%).

207 In contrast, the voting outcomes from the 18th election corresponding to the three specific
208 districts showed the K values larger than 1 (1.35-1.44). From all 251 electoral districts of the
209 18th election the relative ratio (K) overall ranged from 0.97 to 2.17 with mean 1.48 (see Table
210 A1).

211 The three districts are of relatively moderate or large size, and the SD of the K is as small as
212 0.03 (subsection 2.2.2). Considering no significant changes in the number of voters and
213 comparable unclassified rates for those three districts among the 16-18th elections, we interpret
214 the increased K -values in the 18th election only as an indicator of between-candidate relative
215 inequality.

216 [Table 1 near here]

217 3.3 A National Model

218 The relative ratio K has been developed for individual electoral districts, which count votes
219 independently at different locations. We are also interested in a national relative ratio K_N over all
220 electoral districts in the 18th election.

221 3.3.1 National K value for all 251 Electoral Districts of the 18th Election

222 Since $K=K_U/K_C$, we first investigated the relationship between $K_U=P_2/M_2$ and $K_C=P_1/M_1$.
223 Figure 3 shows K_U (y-axis) versus K_C (x-axis) for all 251 districts, where the slope indicates the
224 national relative ratio, K_N (see Appendix Table A1 for the relative ratios).
225

226 [**Figure 3 here**]

227 The mean, median and inverse-variance weighted average of the 251 K-values were 1.48,
228 1.47, and 1.45 respectively, indicating the K symmetric (Figure 3). Thus the estimate of K_N is
229 1.5. In equation, the national model is simplified as follows:

$$230 \quad \mathbf{P2/M2= 1.5* (P1/M1).} \quad \mathbf{(1)}$$

231 To illustrate how the model works, we assume that the vote ratio in the classified is one
232 ($P1/M1=1$ or simply $K_C=1$), which means no difference between the two candidates. In such a
233 situation, multiplying by 1.5, $P2/M2$ becomes 1.5, i.e. $3/2$, and thus 60% ($=3/5$) of the votes goes
234 for candidate 1, whereas 40% ($=2/5$) for candidate 2 in the unclassified. Therefore, the between-
235 candidate difference has increased from 0%p (classified) to 20%p (unclassified). In fact, a very
236 similar voting result was observed in district Guri City with differences of 0.1%p versus 18%p
237 from the classified and unclassified, respectively.

238 **3.3.2 Impact of the national model parameter (K) on winning an election**

239 As model (1) assigns more votes to candidate 1 than candidate 2 in the unclassified
240 proportionally to the classified regardless of who wins in the classified, we face a critical
241 question: *what is the impact of the model parameter on the election outcome?*

242 To answer the question, we let $L=P1/M1$ and $P2/M2=K*(P1/M1)$, where $K \geq 1$ and $L > 0$.
243 Then $P2/M2=K*L$, and thus $P1=L*M1$ and $P2=K*L*M2$. For simplification without loss of
244 generality, we take candidate 1's perspective of winning the election. If candidate 1 gets more
245 votes than candidate 2, it clearly means that $(P1+P2) > (M1+M2)$, and thus we set up candidate
246 1's winning condition as follows:

$$247 \quad \mathbf{(L-1)*M1+(K*L-1)*M2>0.} \quad \mathbf{(2)}$$

248 The only non-trivial case for candidate 1 winning via the unclassified ballots is as follows: If
249 $L < 1$ (i.e. $P1 < M1$), then $(K*L-1)*M2 > (1-L)*M1$. Since $M2 > 0$, we have
250 $(K*L-1) > (1-L)* (M1/M2)$. To simplify this inequality, we set $x = M1/M2$, where x is a ratio of
251 two votes for candidate 2 between the classified ($M1$) and the unclassified ($M2$). Then equation
252 (2), which is the candidate 1's winning condition, becomes a function of x and K such that
253 $L > (1+x)/(K+x)$. This is the interesting case to be discussed further.

254 Candidate 1's winning depends on two variables, x and K , even if $K > 1$. We fix $K = 1.5$
255 and examine the effect of the model parameter ($K=1.5$), varying the values of x . Since the votes
256 for candidate 2 from the classified are larger than the unclassified (i.e. $M1 > M2$ from the 18th
257 election), the minimum value of x is 1 ($x \geq 1$).

258 As demonstrated in Figure 4, model (1) increases candidate 1's winning as the number of the
259 unclassified ballots goes up. Since the unclassified are to be generated by the op-scan counters,
260 the model parameter K value is linked to the op-scanner's operation. The impact of the model
261 parameter (K) on candidate 1's winning would be maximized when candidate 1 lost in the
262 classified ballots.

263 In the 18th election, x was observed close to 35 and $L=0.99$, which indicates candidate 1
264 could win the election with less votes from the classified (at least 99% of candidate 2) but more
265 votes from the unclassified. This could be achieved by setting $K=1.5$ and thus elucidates the
266 meaning of the model parameter 1.5 in the 18th presidential election.

267 [Figure 4 here]

268 4 Simulation and Results

269 Even though the national model (1) can explain the actual voting outcomes quite well, there
270 still remains a question on how it can be implemented in the actual votes. We performed

271 simulations with two scenarios to demonstrate potential unintentional systematic bias and
272 intentional systematic manipulation of the op-scan counters. The first scenario involved a
273 systematic bias in unclassified rate, where valid votes for candidate 1 are more likely than others
274 to be unclassified, but within a pre-set tolerance that may not be detectable in smaller quality
275 assurance test prior to a full election. For the second scenario we considered two facts: (a) the
276 op-scan counters are electronic computing devices, thus programmable; (b) only the unclassified
277 were manually sorted later by the counting officials [5,11].

278 According to the NEC [10], the op-scan counter is accurate in ballot counting as it is
279 claimed to be an error-free sorting device. Thus, for the second scenario, we assumed that all op-
280 scan counters operate properly following how they are set-up or programmed. This simulation is
281 based on a scheme with two types of misdistribution generated by the op-scanners. First, valid
282 ballots for candidate 1 or 2 are sent to the unclassified (**first misdistribution**), which was
283 actually observed in the 18th election. This first misclassification would result in a non-negligible
284 shortfall of each candidate in the classified, and in this simulation the invalid votes only are used
285 to fill in the shortfalls (**second misdistribution**). Both misdistributions are clearly the source of
286 incorrect vote counting. In this section we explain briefly simulation assumptions, process, and
287 results.

288 **4.1 Scenario 1:** unintentional systematic bias

289 A potential unintentional systematic bias ($\beta > 0$), which can explain the national model (1),
290 was set up using the notations in subsection 2.2.2: $P2 \sim B(P, r + \beta)$, whereas $M2 \sim B(M, r)$. Here r
291 and β are fixed, so that the overall unclassification rate is 3.7% as in the real election data. It is
292 required $1 + \beta/r$ be approximately 1.5 to obtain K 's within the range of the ones observed in each
293 district. We set $r = 0.03$ and $\beta = 0.0145$ for this systematic bias scenario.

294 **4.2 Scenario 2:** intentional systematic manipulation

295 Assumptions required for scenario2 include: (1) The vote rate for the other candidates
296 except for candidates 1 and 2 is very small and negligible (0.37% of the total votes); (2) The
297 percentage of the unclassified (R) is small, varying over districts (nationally, the classified vs.
298 unclassified is overall 96:4); (3) The percentage of invalid votes (R2) is 10% of the unclassified
299 (nationally and fixed for all 251 districts); (4) The vote rate for the other candidates in the
300 unclassified is also very small and negligible (1.3% of the unclassified); (5) Correction of the
301 first misdistribution is properly done by the counting officials following fair rules set up by the
302 NEC; (6) Correction of the second misdistribution is not done by the counting officials.

303 This simulation has two stages following the ballot sorting process in Figure 1. In the first
304 stage, virtual ballots are created to be close to the actual voting results. Prior information
305 required here is: total number of votes (classified + unclassified + invalid vote), received vote
306 rate of candidates 1 and 2, respectively, and percentage of the unclassified to the total votes. The
307 virtual ballots can be created using multinomial distribution. Out of 1000 trials, the best will be
308 kept, which is the closest to the actual election data over all districts. In the second stage, the op-
309 scan counters sort out the virtual ballots in accordance with the given conditional probabilities
310 (Appendix B). Conditional Bernoulli (a) and multinomial (b) distributions are used with pre-
311 assigned probabilities for this classification as follows:

- 312 a) If a virtual ballot is for candidate j , it will be sent to either candidate j or unclassified, for
313 $j=1,2$ or other.
- 314 b) If a virtual ballot is an invalid vote, it will be sent to candidates 1, 2 or unclassified.

315 **[Figure 5 here]**

316 **4.3 Results**

317 The first simulation scenario involving a systematic bias, while providing similar K
318 values, does not match the district level variability in the unclassification rates. The motivation is
319 that $r + \beta$ is within some tolerance limit so that the candidate level examination would be omitted
320 in the calibration of the op-scan and the bias would go unnoticed before the election. The
321 simulation results based on the systematic machine bias model do little support plausibility in the
322 18th election (Table 2), mainly because unclassified rates vary among districts and exhibit a non-
323 uniform but unidirectional bias in favor of candidate 1.

324 In comparison, the second simulation shows the simulated votes are fairly close to the actual
325 votes nationwide (Table 2). Considering different population size between large and small
326 electoral districts, we evaluate simulation results for each of 251 electoral districts in received
327 vote rates (%) rather than received vote counts (see Appendix Table C1 for all 251 districts). The
328 comparable results over all districts imply that the simulation reasonably reflects the actual votes
329 and thus can explain a way of model implementation. The simulation results turned out that 97%
330 of 251 electoral districts showed very good predicted vote rates within $\pm 5\%$ of margin of
331 acceptance (Appendix Table C2). This indicates the proposed scenario 2 can describe a plausible
332 way by which the op-scan counters may have been operated in the 18th presidential election.

333 [Table 2 here]

334 **5 Discussions**

335 **5.1 Interpretation of simulation results**

336 The relative ratio K was proposed as the measure for between-candidate relative
337 inequality when classified and unclassified votes were generated by op-scan counters. Since the
338 op-scan counters are programmable devices, we compared simulations (scenario 2) involving
339 bias caused by programming the op-scan counters and by systematic but hard to detect

340 calibration problem (scenario 1). Note that there could be multiple ways for applying model (1)
341 to the votes counting process, and thus simulation scenario may be **not unique**. The proposed
342 simulation carries out model (1) using invalid ballots only, minimizing the impact of the model
343 on the election winner. If valid votes for candidate 2 were sent to candidate 1 or vice versa, the
344 impact of the model (1) could affect the election up to changing its outcome, but it would be
345 more easily detectable. Shifting invalid votes, which should be few, would constitute a small
346 hedging of one candidate's chances in a close election.

347 The most important finding from the simulations is that the op-scan counters can generate
348 serious misclassifications that are better explained by a pre-programmed algorithm, than by
349 systematic unintentional, bias or random mechanical malfunctions. Since all misclassifications in
350 the simulation took place in the sorting process by the op-scan counters, the proposed simulation
351 design can be interpreted as a warning for more openly and thoroughly tested use of op-scan
352 counters in elections with post-election auditing results from the machines.

353 **5.2 Programmable but undetectable misclassifications by op-scan counters**

354 Most electoral fraud or manipulations have been conducted locally [8,9]. We claim in this
355 study a nationwide potential manipulation in a presidential election using the op-scan counters.
356 As programming the op-scan counters can be done behind scenes, this process is unlikely to be
357 found or detected by the election observers, whose task is to ensure fair votes counting by all
358 means. In spite of the benefits of using op-scan counters, a thorough evaluation on whether or
359 not to continue to use these op-scan counters is essential to eliminate potential rigged vote
360 counting.

361 Solutions for detecting election fraud have been suggested by auditing a well curated
362 paper trail against the electronic results [14] or auditing a random sample of the ballot boxes

363 [1,14,15]. Vote tabulation audits can serve process monitoring, quality improvement, fraud
364 deterrence, and bolstering public confidence [14]. Serious errors can go undetected if results are
365 not audited effectively [1,7,14,15].

366 Statistical methods can be more effective than auditing in detection of between-candidate
367 relative inequality when the op-scan counters are used. We proposed a measure, the relative ratio
368 K, to detect between-candidate relative inequality. If the K-value is not close to its expectation 1
369 for any electoral district of sufficient size, it may indicate that valid ballots unclassified by the
370 op-scan counters were attributed unevenly to candidates and thus the election results become
371 disputable, demanding further investigation. The proposed relative ratio K can be used for both
372 targeted and extensive post-electoral auditing according to how localized or widespread observed
373 deviations are from a fair electoral model. In the 2012 election the 251 K-values were around 1.5
374 much larger than their expected value of 1 across nation. Potential causes of this remarkable
375 election outcome can be either op-scan counter related manipulations or unknown equipment
376 related bias. The three specific electoral districts, of which the K-values close to 1 in the 16th and
377 17th elections became much larger than 1 in the 18th election, seem to support the former rather
378 than the latter.

379 The K-value can be examined for some electoral districts individually for local, regional, or
380 national analysis. We also proposed a national model to detect systemic issues rather than local
381 outliers. Applying both methods, we are able to detect between-candidate relative inequality in
382 election at local, regional or national levels.

383 We provide the post-election data and simulation codes as supplemental materials
384 (Appendices A to D) to promote public interest in election votes counting system, to have more

385 extensive data analysis from fellow researchers, and ultimately to reach higher level of public
386 awareness of invaluable fair and accurate votes counting.

387

388 **6. Conclusions**

389 The strength of this study is being able to demonstrate a potential serious loophole in
390 using the op-scan counters, which can be **error-free but not manipulation-free**. The proposed
391 measure of between-candidate relative inequality (K) and national model over all electoral
392 districts could contribute to securing and promoting of accurate and fair votes counting of
393 upcoming worldwide elections, where the op-scan counters are to be used as the primary main
394 tools for votes counting. Future development of the measure include further theoretical
395 considerations and more sophisticated modeling to take into account other potential sources of
396 bias or misdistribution of votes by the op-scan counters.

397

398 **References**

399

- 400 [1] A.W. Appel, M. Ginsburg, H. Hursti, B.W. Kernighan, C.D. Richards, G. Tan, and
401 P.Venetis, *The New Jersey voting-machine lawsuit and the AVC advantage DRE voting*
402 *machine*, EVT/WOTE'09, 2009.
- 403 [2] M.T. Chao, and W.E. Strawderman, *Negative moments of positive random variables*, J.
404 *Amer. Statist. Soc.* 67 (1972), pp. 429-431.
- 405 [3] F. Cribari-Neto, N.L. Garcia, and K.L.P. Vasconcellos, *A note on inverse moments of*
406 *binomial variates*, *Braz. Rev. Econom.* 20 (2000), pp. 269-277.
- 407 [4] B. Chung, *Post Presidential Election Data in 2002 & 2007 (NEC disclosure)*, 2016.

- 408 [5] B. Chung, *The Accusation Against 18th Presidential Election Fraud*, Baweosol, 2013.
- 409 [6] J. Elklit and A. Reynolds, *A framework for the systematic study of election quality*,
410 Democratization 12 (2005), pp.147-162.
- 411 [7] A.J. Feldman, A. Halderman, and E.W. Felten, *Security Analysis of the Diebold AccuVote-*
412 *TS Voting Machine*, USENIX/ACCURATE EVT'07, 2007.
- 413 [8] P. Klimek, Y. Yegorov, R.Hanel, and S. Thurner, *Statistical detection of systematic election*
414 *irregularities*, Proc. Natl. Acad. Sci. USA. 109 (2012), pp. 16469-16473.
- 415 [9] D. Kobak, S. Shpilkin, and M.S. Pshenichnikov, *Integer percentages as electoral*
416 *falsification fingerprints*, Ann. Appl. Stat. 10 (2016), pp. 54-73.
- 417 [10] National Election Commission (NEC) of South Korea, *Op-scan counter is accurate and*
418 *fast*, (2014), Available at <http://blog.nec.go.kr/220008433572> .
- 419 [11] National Election Commission (NEC) of South Korea, *Handbook of Public Election*
420 *Process*, 34-9760878-100012-14, 2014.
- 421 [12] Project Boo, *Post Presidential Election Data in 2012 (NEC disclosure)*, Feb.28 2017;
422 data available at <https://drive.google.com/open?id=0Bx0QzBOFFX95MkI3MmcwUHhCMVk>
- 423 [13] S.S. Shapiro and M.B.Wilk, *An analysis of variance test for normality (complete*
424 *samples)*, Biometrika 52 (1965), pp. 591–611.
- 425 [14] P.B. Stark, *Risk-limiting vote-tabulation audits: The importance of cluster size*, Chance
426 23 (2010), pp. 9-12.
- 427 [15] B. Wofford, *How to hack an election in 7 minutes*, Politico Magazine, 2016.

428